

Message Text

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ACTION EUR-12

INFO OCT-01 IO-04 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-05

L-01 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 OMB-01 ACDA-05 OIC-02 SAM-01 /067 W

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O R 061158Z NOV 74

FM USMISSION GENEVA

TO AMEMBASSY BONN IMMEDIATE

INFO SECSTATE WASHDC 9050

AMEMBASSY BUCHAREST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO

C O N F I D E N T I A L GENEVA 6756

E.O. 11652: GDS

TAGS: CSCE, PFOR, GW, GE, WB

SUBJ: CSCE: BONN GROUP DISCUSSION ON ROMANIAN PROPOSAL

REF: GENEVA 6680

1. FOLLOWING RECEIPT OF TELEPHONIC INFORMATION FROM EMBASSY BONN THAT FRG WISHED TO DISCUSS ROMANIAN NON-USE OF FORCE PROPOSAL, PARTICULARLY PARA 3, IN BONN GROUP NOVEMBER 7, WE REPEATED FOR EMBASSY'S INFORMATION FOLLOWING CABLES: GENEVA 777, GENEVA 4558, GENEVA 4648 AND GENEVA 5998. EMBASSY MAY ALSO FIND HELPFUL FOLLOWING ADDITIONAL CABLES WHICH WERE PREVIOUSLY ADDRESSED TO BONN: GENEVA 6299, GENEVA 6576, GENEVA 6680, STATE 163091 AND STATE 216543.

2. FRG DELOFF HAS TOLD US MAIN GERMAN CONCERN WITH PARA 3 IS POSSIBLE BERLIN IMPLICATIONS IN LANGUAGE RESTRICTING POSSIBILITY OF ENTERING TERRITORY OF ANOTHER STATE WITHOUT ITS CONSENT (READ GDR TERRITORY FOR ALLIED MOVEMENTS TO BERLIN)
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BUT THAT SOME ELEMENTS IN FONOFF HAVE EXPRESSED NVERVOUSNESS THAT

LANGUAGE DISCOURAGING MAINTENANCE OF TROOPS ON TERRITORY OF ANOTHER STATE MIGHT HAVE ADVERSE IMPLICATIONS FOR ALLIED TROOPS IN FRG. WE HAVE BRIEFED FRG DEL ON DEPARTMENT'S INSTRUCTIONS CONTAINED STATE 216543 AND HAVE SAID WE SHARE CONCERN ON IMPLICATIONS OF PARA 3 FOR BERLIN SITUATION UNLESS AMENDMENT IS OBTAINED THAT MAKES CLEAR THAT USES OF FORCE LEGAL UNDER CHARTER, INCLUDING BY IMPLICATION OF COURSE ENEMY STATES ARTICLES, ARE NOT AFFECTED. WE ALSO TOLD FRG DEL THAT WE WERE LESS CONCERNED ABOUT ADVERSE IMPLICATIONS IN PARA 3 FOR ALLIED TROOPS IN FRG SINCE THOSE TROOPS ARE PRESENT WITH OBVIOUS FULL CONSENT OF HOST STATE. WE WOULD NOT EXCLUDE POSSIBILITY THAT FRG, WHILE SHARING COMMUNITY OF INTEREST WITH US ON BERLIN ASPECT, WILL EXPRESS SOME SENSITIVITY OVER ENEMY STATES IMPLICATIONS OF OUR EFFORT TO MAINTAIN INTEGRITY OF REFERENCE TO UN CHARTER.

3. SITUATION IS COMPLICATED NOT ONLY BY FACT THAT BERLIN ASPECTS OF ROMANIAN PROPOSAL ARE INTERCONNECTED WITH OTHER CONTENTIOUS ASPECTS OF PRINCIPLES DECLARATION INCLUDING TEXT AND PLACEMENT OF DISCLAIMER COVERING QUADRIPARTITE RIGHTS AND RESPONSIBILITIES, OTHER TENTH PRINCIPLE DRAFTING ISSUES, AND FINAL WORDING OF SECOND PRINCIPLE (NON-USE OF FORCE) FORMULATION, BUT ALSO BY MORE POSITIVE INTEREST IN ROMANIAN PROPOSAL SHOWN BY SOME OTHER MEMBERS OF EC-9 AND NATO WHO SEE IT AS USEFUL THUMB IN EYE TO SOVIETS. LATTER ASPECT WAS HIGHLIGHTED AT NATO CAUCUS NOV. 5 IN WHICH NUMBER OF OTHER DELS EVIDENCED SOME DISPLEASURE AT FRG DESIRE TO ACCEPT PROVISIONAL REGISTRATION OF REMAINING ELEMENTS OF ROMANIAN PROPOSAL (PARA 3 AND PARA 7 ON WAR PROPAGANDA) ONLY WITH RESERVATION THAT FINAL DISPOSITION OF SENTENCES, I.E. SEPARATE DOCUMENT, INCORPORATION IN PRINCIPLES DECLARATION, DELETION ETC., WAS LEFT COMPLETELY OPEN. FRG INDICATED THAT THERE WOULD BE FURTHER DISCUSSION OF DIFFERING VIEWS ON ULTIMATE DISPOSITION OF ROMANIAN PROPOSAL BY EC-9 POLITICAL DIRECTORS IN PARIS NOVEMBER 8. SPECIAL WORKING BODY ON IMPLEMENTATION OF THE PRINCIPLES IS EXPECTED TO BEGIN CONSIDERATION OF ROMANIAN PARA 3 HERE EARLY IN WEEK OF NOVEMBER 11.

4. COMMENT: CLOSE INTERRELATIONSHIP OF SEVERAL ISSUES SUGGESTS DESIRABILITY TO US OF EXPLORING BRITISH SUGGESTION
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(REFTEL) FOR COMPREHENSIVE REVIEW OF CSCE-GERMAN QUESTIONS AT RELATIVELY EARLY DATE. END COMMENT.DALE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, POLICIES, INSTRUCTIONS, BERLIN FOUR POWER OCCUPATION
Control Number: n/a
Copy: SINGLE
Draft Date: 06 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MartinML
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA06756
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740318-0686
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741167/aaaaceyi.tel
Line Count: 109
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: GENEVA 6680
Review Action: RELEASED, APPROVED
Review Authority: MartinML
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2002 by rowelle0>; APPROVED <26 MAR 2003 by MartinML>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: BONN GROUP DISCUSSION ON ROMANIAN PROPOSAL
TAGS: PFOR, WB, GE, GC, US, CSCE
To: BONN
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005